

Report subject	Better Care Fund – Planning for 2019/20
Meeting date	24 th July 2019
Status	Public Report
Executive summary	<p>This report provides an update on progress in regards implementing the Better Care Fund (BCF) for 2019-20.</p> <p>The BCF is a key delivery vehicle in providing person centred integrated care with health, social care, housing and other public services, which is fundamental to having a strong and sustainable health and care system.</p> <p>At the time of writing the national planning guidance publication is still awaited. Once the planning guidance is released it is likely that plans will need to be completed within six weeks and signed off by the Health and Wellbeing Board.</p> <p>In the absence of the detailed national guidance, local planning has continued on the basis that previously it has been stated that this is to be a year of minimal change. Any major changes from a national review of BCF will be from 2020 onwards.</p> <p>The aim is to use the 2019-20 plan to continue to help deliver 'Our Dorset' the Integrated Care System Plan. This is also going through a process of review in light of the national NHS Long Term Plan issued in January 2019.</p> <p>Work is being undertaken by the Dorset Clinical Commissioning Group and BCP Council on the detailed BCF budget for the 19/20 financial year and on the accompanying narrative plan.</p>
Recommendations	<p>The Health and Wellbeing Board is asked to:</p> <ol style="list-style-type: none"> 1) If required agree delegation of approval of the BCF plan 2019/20 to the Chair and Vice-Chair, if the timescales set in the national guidance mean that the BCF Plan must be signed off before the next scheduled meeting of the Board. 2) Agree that the Board will receive monitoring reports on the delivery of the BCF plan at six monthly intervals.
Reason for recommendations	National guidance timescales may mean that approval of the plan by the Board is required prior to the Board's next formal meeting.

Portfolio Holder(s):	Cllr Lesley Dedman, Adults and Health
Corporate Director	Jan Thurgood, Corporate Director, Adult Social Care, BCP Council Sally Sandcraft, Director Primary and Community Care, Dorset Clinical Commissioning Group
Contributors	Kate Calvert, Deputy Director Primary and Community Care, Dorset Clinical Commissioning Group Phil Hornsby, Service Director, Adult Social Care, BCP Council Elaine Stratman, Principal Officer, Adult Social Care, BCP Council
Wards	All
Classification	For Decision

Introduction

1. This report provides an update on progress on implementing the Better Care Fund (BCF) for 2019-20 and describes the schemes and priorities for the year.
2. The report also sets out the governance route going forward for ensuring delivery of the BCF and alignment with the Integrated Care System governance arrangements.

Background and Better Care Fund 2019-20

3. Since 2013 the Better Care Fund (BCF) has been a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing and live independently in their communities for as long as possible. The BCF has been created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them with integrated health and social care services, resulting in an improved experience and better quality of life.
4. At time of writing the national planning guidance publication is still awaited. Once the planning guidance is released it is likely that plans will need to be completed within six weeks and signed off by the Health and Wellbeing Board. In the absence of the guidance local planning has continued however as it is to be a year of minimal change. Any major changes from a national review of BCF will be from 2020 onwards.

5. The aim is to use the 2019-20 plan to continue to help deliver 'Our Dorset' the Integrated Care System Plan. This is also going through a process of review in light of the national NHS Long Term Plan issued in January 2019. For the Better Care Fund plan progress is being made in regards to budget setting for the 19/20 financial year including using a population split of 11.7% for disaggregation of funding for Christchurch to the new Council area for both Local Authority and CCG. Work is also underway on the accompanying light touch narrative plan concentrating on new summary only.
6. The majority of the pooled resources for the Better Care Fund come from existing activity within the health and social care system. In addition, in more recent years extra short-term grants from central government have been paid directly to local authorities called the improved Better Care Fund with conditions imposed that the purpose of the grant is used for meeting adult social care needs, reducing pressures on the NHS and ensuring that the social care provider market is supported.
7. In addition the BCF is subject to a CCG minimum contribution uplift that must be met as one of the imposed conditions for meeting the national assurance process. The CCG is in discussion with the Council about satisfying this national condition.
8. Dorset CCG and BCP Council working in conjunction with local NHS providers and the wider market are proposing to continue to invest all BCF allocation under the same five schemes carried over from the 17-19 plan which are detailed below:
 - i. Maintaining independence- early intervention and prevention services, information and advice, support to self-funders, working with the community and voluntary sector to build community capacity, integrated community equipment, improved shared lives initiatives, increasing use of assistive technology.
 - ii. Early supported discharge- responding to the 8 high impact changes that make a difference to discharge planning. Advance the Locality Care programme to enable the further provision of high quality integrated services linking closely with acute hospitals in particular for safe discharge into community settings. Maintain wrap around services such as reablement, step down beds, intensive care packages.
 - iii. Support to carers- ensuring available resources are being deployed in the most appropriate areas of significance to carers, focussing on respite, direct payments and the sitting service.

- iv. Moving on from hospital living- providing integrated personalised care for people with complex needs who moved on from long stay hospital accommodation. The Dorset wide pooled budget has provided a shared approach to managing financial risks over the past 3 years. A decision was made in early 2019 by partners to separate the current Dorset wide arrangement into two separate pooled budgets, reflecting the two new councils; BCP Council and Dorset Council from 1 April 2019.
- v. Integrated Health and Social Care Locality Teams- continuing to develop community hubs across the BCP Health and Wellbeing area; continuing to support the implementation of the ICPS model of care for the most complex patients, supporting the use of the Trusted Assessor model and developing more personalised models of care provision within the newly formed primary care GP networks.

In addition to this Dorset CCG and BCP Council continue to focus on some additional areas of work for 2019-20 as detailed below:

- I. **Strong and sustainable care markets-** Joint procurement of home care; mobilisation of a new 80 bedded care home in Poole with the NHS commissioning a number of short stay beds; increasing capital funding for care homes to support improvements and enhanced quality in return for stabilisation of fees. There is also a strategic intention agreed to work towards an integrated quality function and team covering home care, nursing homes and residential homes. There is also an intention to work towards developing a shared market management plan.
- II. **Understanding joint expenditure-** Prior to further aligning NHS and social care budgets it has been agreed that we will share financial information in order to better understand our joint expenditure and common areas of spend. This will enable us to make informed decisions of where we align budgets in the future.

Governance Arrangements

- 9 The Joint Commissioning Board will have oversight of implementation of the Better Care Fund plan for BCP.
- 10 The HWBB is responsible for signing off the Better Care Fund plan. The Board will also have oversight of budget management for 19/20. It will also provide governance oversight to the delivery of the four national performance targets which include, non elective admissions to hospital, delayed transfers of care, the effectiveness of reablement and permanent care home admissions for over 65's (please see appendix 1 for details of 18/19 performance outturn).

Summary of financial implications and risk

- 11 Challenges to the sustainability of funding for both the CCG and Local Authority means that the budget position will be a high risk. The continued short term funding arrangements are insufficient to fill the growing resource gap for the system.
- 12 The CCG are in negotiation with the two Councils and NHS in regards to a projected minimum contribution to the BCF and an uplift that not only meets the national conditions for assurance purposes but also meets sector growth for 19/20 in order to retain a standstill position.

Background Papers:

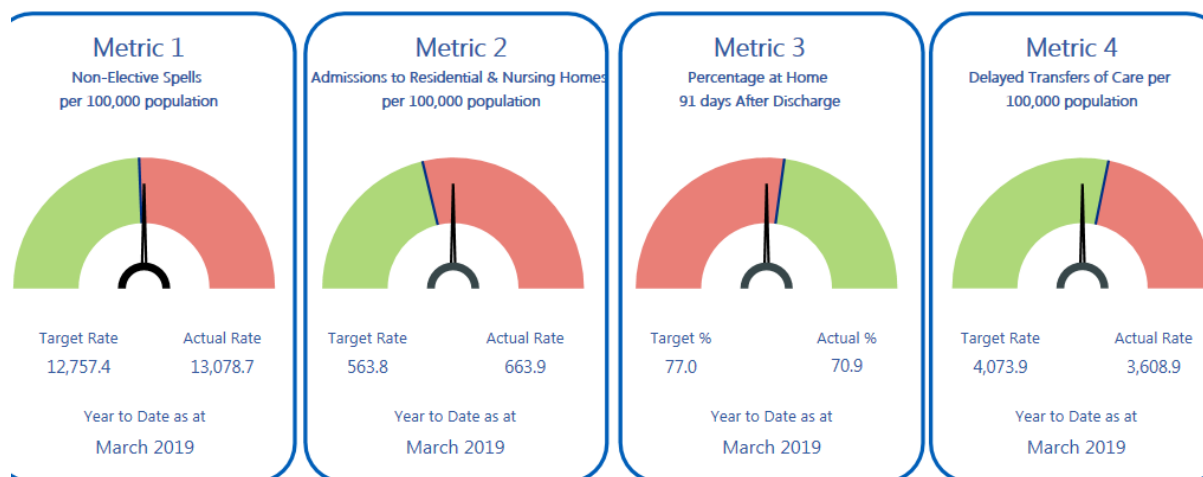
Published works:

Appendices:

Appendix 1 - End of 2018/19 performance outturn for Bournemouth and Poole Health and Wellbeing Area

Appendix 1

End of 2018/19 performance outturn for Bournemouth and Poole Health and Wellbeing Area



Metric 1 Non-elective spells in hospital per 100,000* population (all ages) measures the reduction in the number of spells of unplanned acute admissions to hospital. **(Lower spells is better performance)** target not met for 18/19.

Metric 2 Admissions to Residential and Nursing Homes (older people 65+) measures the long term support needs of people met by admissions to residential and nursing care homes. **(Lower admissions is better performance)** target not met for 18/19.

Metric 3 Percentage at Home 91 days after discharge (older people 65+) measures the number of older people who were still at home after being discharged from hospital into reablement/ rehabilitation services. **(Higher percentage is better performance)** target not met for 18/19.

Metric 4 Delayed Transfers of Care (ages 18+) measures the appropriate setting for people to regain their independence by reducing the time they stay in a hospital bed. For the purpose of the Better Care Fund it measures delays which are attributable to the whole system of health and social care, based on bed days per 100,000 population* **(Lower bed days is better performance)** target met for 18/19.

*Population is based on ONS mid year estimate.